

Norseman Woodlands to Eucla Coast

10th June 2023 Ordinary Council Meeting

Papers Relating

PAPERS RELATING SHIRE OF DUNDAS

Table of Contents

7.1 That the minutes of the Ordinary Meeting of Council held on 18 th April 2023 be confirmed as a true and accurate record				
Appendix	1: Unconfirmed Minutes Ordinary Council Meeting 18 th April 2023			
10.1 Planning	g, Development, Health and Building4			
10.1.1 Prop	oosed Amendment 12 to the Shire of Dundas Local Planning Scheme No 24			
10.3 Adminis	tration, Finance and Community Development16			
10.3.6 Fina	ncial Statements for the Period Ending 30 th April 202316			
Appendix	2: Financial Statements for the Period Ending 30 th April 202316			
10.3.9 Membe	ers Meeting Fees, Allowances and Expense Reimbursement for 2023/202417			
Attachme	ent 1: Superannuation for Elected Members - Draft Policy Proposal			
	ent 2: National General Assembly 2023 - Motion number 54 Newcastle City Council 25			
10.3.10 No	otice of Intention to Levy Differential Rates – 2023/202427			
10.3.11 Sc	hedule of Fees and Charges 2023/202430			
Appendix	3: Schedule of Fees and Charges 2023/2024			
10.3.12 Me	edical Services			
Attachme	ent 1: Motions to be voted at the National General Assembly 2023 – Canberra31			
10.4 Officers Reports				
10.4.1 Co	orporate and Community Services31			
10.4.2 Wo	orks and Services			
10.4.3 Yo	outh & Recreation Services			

7.1 That the minutes of the Ordinary Meeting of Council held on 18th April 2023 be confirmed as a true and accurate record.

Appendix 1: Unconfirmed Minutes Ordinary Council Meeting 18th April 2023

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- 10.1 Planning, Development, Health and Building
- 10.1.1 Proposed Amendment 12 to the Shire of Dundas Local Planning Scheme No 2



Norseman Woodlands to Eucla Coast

Shire of Dundas

Local Planning Scheme No. 2

Amendment No. 12

Summary of Amendment Details

A standard amendment seeking to include the Model Scheme Text (MST) Civic and Community reserve designation and the reserve's objectives in the local planning scheme, and thereafter, deleting the local planning scheme zone **Residential** and its assigned **R10** coding over lot 227 in the town of Eucla, replacing it with the local planning scheme reserve Civic and Community.

FORM 2A

Planning and Development Act 2005

RESOLUTION TO PREPARE AMENDMENT TO LOCAL PLANNING SCHEME

Shire of Dundas Local Planning Scheme No. 2

Amendment 12

Resolved that the Local Government, pursuant to section 75 of the *Planning and Development Act* 2005, amend the above Local Planning Scheme by:

(1) Inserting into **Table 1 – Reserve Objectives** of the scheme the below **Civic and Community** reserve objectives—

Civic and Community	• To provide for a range of community facilities which are compatible with surrounding development.
	• To provide for public facilities such as halls, theatres, art galleries, educational, health and social care facilities, accommodation for the aged, and other services by organisations involved in activities for community benefit.

- (2) Inserting into the scheme legend the **Civic and Community** reserve designation;
- (3) Deleting the Local Planning Scheme zone **Residential** and **R10** coding over lot 227 on DP 220083 (HN 28) Yurkla Way Eucla (Crown Reserve 46077) and replacing it with the Local Planning Scheme Reserve designation **Civic and Community** and amend the scheme map accordingly.

The amendment is deemed a **standard amendment** pursuant to the provisions of the *Planning and Development (Local Planning Schemes) Regulations* 2015 for the following reasons:

- (i) It is an amendment relating to a reserve that is consistent with the objectives identified in the scheme for that reserve;
- (ii) It is deemed to have minimal impact on land in the scheme area that is not the subject of the amendment; and
- (iii) It is deemed not to have any adverse environmental, social, economic or governance impacts on land within the scheme area.

Dated this _____ day of _____ 20___

Chief Executive Officer

AMENDMENT REPORT

1.0 PURPOSE OF AMENDMENT

The purpose of this amendment is for scheme map No.12 in the Shire of Dundas *Local Planning Scheme (LPS) 2* to accurately and properly reflect the current and desired future use of lot 227 in the locality of Eucla for **civic, community and recreation purposes**.

Lot 227 is a Crown reserve (#46077) vested in the Shire of Dundas for recreation and community purposes. Over the past 20 years it has been used and developed for a range of civic, community and recreational uses and activities.

Presently, the land is zoned Residential under LPS 2 with an assigned density coding of R10, which is considered inappropriate given the lot's vested purpose and the current uses being carried out upon it.

2.0 BACKGROUND

Lot 227 on Plan 220083 is located in the town of Eucla, at 28 Yurkla Way as denoted in Figure 1 underneath.

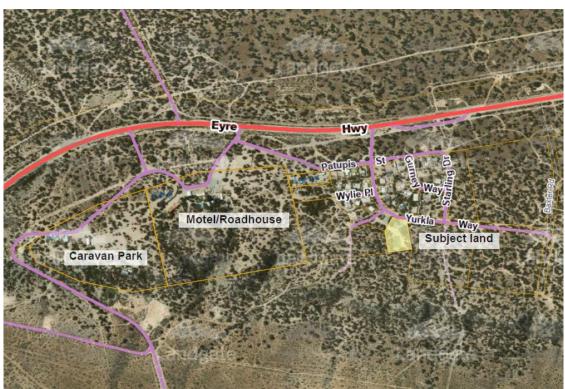


Figure 1 – Location of Subject Land

Eucla is located within the Dundas local government district and lies about 725 kilometres due east of the town of Norseman and about 12 kilometres west of the WA/SA border.

The town principally services the agricultural quarantine station located upon the WA/SA border as well as interstate transport, and a small local fishing industry.

Lot 227 is also a Crown Reserve (# 46077) vested in the Shire of Dundas for recreation and community purposes.

It presently contains an existing community hall (of recent construction), physically separate public ablutions, a tennis court, and gazebo. The current community hall replaced a previous community hall which burnt down some time ago.

There are currently no dwellings upon the land.

The current community hall contains a spacious meeting place, kitchen, store, a small office, an equipment store, and a small gym. Externally, it has an undercover outdoor area adjoining the kitchen, and an outdoor deck extending along the hall's southern façade. The Shire proposes to install an awning (verandah) along this deck in the near future.

It is used for community functions, events and occasional Dundas Shire Council meetings and workshops etc.

Access to lot 227 is directly off Yurkla Way, which itself, is directly accessed from the Eyre Highway – a major road connecting Western Australia to South Australia.

Figure 2 underneath denotes an aerial image of the subject land.



Figure 2 – Site of Eucla's Civic, Community and Recreational Facilities

It appears that Lot 227, together with adjoining and adjacent Eucla lots 224, 225, 226 and 228, was created from a subdivision of Crown Reserve 37570 (which adjoins lot 227) in the latter part of 1999.

At the time, the land area comprising lot 227 was zoned Residential with an R10 density coding. The previous community hall (which later burnt down) and the tennis court had already been developed upon the land.

Given this, the Shire sought the land containing the community hall and tennis court to be vested in it for the purpose of Recreation and Community Centre. This was granted on 23 February 2003.

Notwithstanding the creation of Reserve 46077 it appears that reclassifying the use of the land pursuant to LPS 2 from the Residential zone to an appropriate scheme reservation aligned with the reserve's vested purpose and its use as a civic, community and recreational facility had either never been considered at the time of vesting, or may have been overlooked.

The amendment now seeks to remedy this situation.

3.0 LOCAL PLANNING CONTEXT

3.1 State & Regional Planning Context

State Planning Policy 1.0 – State Planning Framework (SPP 1.0)

SPP 1.0 brings together existing State and regional policies, strategies, and guidelines within a central State Planning Framework providing a context for decision-making on land use and development in Western Australia. It establishes **five (5) key principles** for decision making in land use planning under the themes of **community**, **economy**, **environment**, **infrastructure**, **regional development and governance**.

The **community principle**, which *enables diverse, affordable, accessible and safe communities*, is the most relevant principle applying to the proposed amendment.

Under this principle land use planning anticipates and responds to the needs of existing and future communities through the provision of zoned and serviced land for housing, employment, recreation and open space, commercial and community facilities.

The proposed Civic and Community reservation will give effect to this.

3.2 Local Planning Strategy/Strategic Community Plan

There is currently no Local Planning Strategy in place for the Dundas Shire district.

In the absence of this the Shire's *Strategic Community Plan 2022-32* provides some guidance on the strategic vision and intent for development within the district, which includes the Eucla locality.

A particular goal of the *Strategic Community Plan* (**Built environment – Goal 3**) is to ensure that planning and development of infrastructure supports liveable, sustainable and connected communities.

Whilst the subject land already contains a level of community infrastructure to service the basic needs of the Eucla community, the reservation of the subject land for Civic and Community purposes under LPS 2 will enshrine it as resource and space set aside for the Eucla community to carry on community and recreational uses and activities. This is **complementary** to the aforementioned stated Shire goal.

3.3 Local Planning Scheme

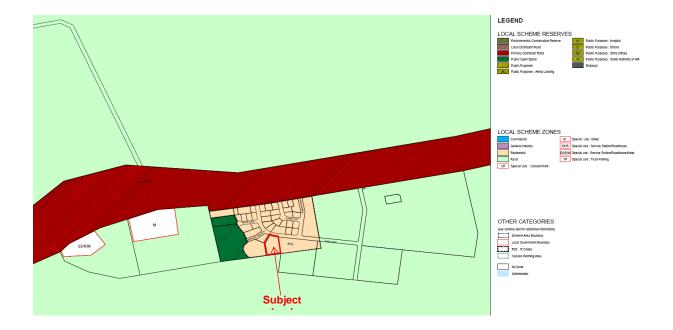
The town of Eucla, including lot 227, is also included within the Shire of Dundas *Local Planning Scheme (LPS) 12* scheme area.

Under this scheme most of the Eucla townsite is zoned **Residential** with an assigned density coding of **R10** as it largely comprises **single detached dwellings** erected on lot sizes generally between 1,000 m² ~ 1,400 m² within a small housing estate. There is some land along the western edge of the housing estate reserved for **Public Open Space** (which more or less remains in its natural state).

There are two sites zoned **Special Use** located on the south side of the Eyre Highway and west of the housing estate, comprising a motel/roadhouse and a caravan park respectively.

The Eyre Highway, which borders the housing estate to the north, is reserved as a **Primary Distributor Road** under the scheme. Land immediately surrounding the townsite is zoned **Rural**.

Figure 3 underneath is an extract from the LPS 2 scheme map denoting the aforementioned zones and reserves applying to lot 227 and immediate surrounding land.



Under LPS 2 any proposal to use/develop lot 227 for civic, community and associated recreational purposes (including any proposed infrastructure extensions, redevelopment etc) firstly, requires an application for development approval to be made to the Shire of Dundas to be able to carry out these purposes, and secondly, the exercise of discretion by the Dundas Shire Council (or the Regional Joint Development Assessment Panel where appropriate) as to whether an application for such use/development ought to be allowed.

Given the subject land's vesting as a Crown reserve distinctly for these purposes, and that the land has been developed and continually been used for these purposes for at least the past 20 years, such a requirement is considered to be an overreach, and an unnecessary administrative burden.

Amending the scheme to the proposed Civic and Community reservation will provide certainty of the lot's continuing use for civic and community purposes and remove an inconsistent and inappropriate land use designation/classification.

4.0 PROPOSAL

4.1 Description of the amendment

The amendment specifically seeks to delete the **Residential** zoning and **R10** density coding over the whole of lot 227 and replacing these with a **Civic and Community** reservation.

However, as the proposed Civic and Community reservation is presently not included in the LPS 2 scheme maps legend the amendment also seeks to **modify the current scheme maps legend** by including this reservation.

Furthermore, **Table 1 – Reserve Objectives** in the scheme text is also proposed to be modified to insert the **Model Scheme Text (MST) objectives** for the Civic and Community reservation.

4.2 Justification for the amendment

The proposed amendment can be justified on the following grounds:

- (i) Lot 227 is a Crown reserve vested in the Shire of Dundas for recreation and community purposes;
- (ii) It has been used for civic, community and recreational purposes for the past 20 years;
- (iii) The Shire of Dundas and the Eucla community desire that the aforementioned types of activities and uses continue to be carried out upon the land for the foreseeable future;
- (iv) Reserving the lot for Civic and Community purposes aligns with its vested purpose and preserves the land for these uses into the future;
- (v) Retaining the current Residential zoning is incongruent with the land's current and future desired uses; and
- (vi) The Shire of Dundas has no intention nor desire to redevelop lot 227 for housing;

In respect to point (vi) above, there is presently, **no immediate demand for more residential** land to be developed and released within the Eucla townsite.

Of the current stock of 38 residential zoned lots (or part lots) within the Eucla townsite (which includes lot 227), **9 of these lots (~24%) are currently vacant/undeveloped**. Potentially, these lots are available to meet any immediate or future demand for housing within the Eucla townsite.

5.0 CONCLUSION

Notwithstanding the current Residential zoning extending over the whole of lot 227 in the town Eucla, this lot has never been used or developed for residential purposes, nor is it intended or desired to be used and developed as such by the current registered proprietor, the Shire of Dundas.

Rather, for the past 20 years it has been used and developed by the Shire for civic, community and recreational purposes, attested to by the WA government in 2003 vesting the land in the Shire of Dundas for recreational and community purposes.

On this basis retaining the current Residential zoning and its R10 density coding is unwarranted.

It is quite plausible that at the time lot 227 was vested in the Shire of Dundas the failure to amend LPS 2 at the same time to suitably reserve the land for recreational and community purposes was probably an oversight.

Nevertheless, this amendment seeks to remedy this situation.

Planning and Development Act 2005 RESOLUTION TO AMEND LOCAL PLANNING SCHEME

Shire of Dundas Local Planning Scheme No. 2

Amendment 12

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1. Inserting into Table 1 – Reserve Objectives of the scheme the below Civic and Community reserve objectives—

	•	To provide for a range of community facilities which are compatible with surrounding development.
Civic and Community	•	To provide for public facilities such as halls, theatres, art galleries, educational, health and social care facilities, accommodation for the aged, and other services by organisations involved in activities for community benefit.

- 2. Inserting into the scheme legend the Civic and Community reserve designation;
- 3. Deleting the Local Planning Scheme zone **Residential** and **R10** coding over lot 227 on DP 220083 (HN 28) Yurkla Way Eucla (Crown Reserve 46077) and replacing it with the Local Planning Scheme Reserve designation **Civic and Community** and amend the scheme map accordingly.

Shire of Dundas Local Planning Scheme 2

Amendment Number 12

Lot 227 on DP 220083, 28 Yurkla Way EUCLA



EXISTING SCHEME MAP

LEGEND

LOCAL SCHEME RESERVES



PRIMARY DISTRIBUTOR ROAD

PUBLIC OPEN SPACE

LOCAL SCHEME ZONES



RURAL



CIVIC AND COMMUNITY

OTHER CATEGORIES





SCALE: 1:5000 DATE: 04.04.2023

AMENDING SCHEME MAP

COUNCIL ADOPTION

This Standard Amendment was adopted by resolution of the Council of the Shire of Dundas at the Ordinary Meeting of the Council held on the 10th day of June 2023.

MAYOR/SHIRE PRESIDENT

.....

CHIEF EXECUTIVE OFFICER

COUNCIL RESOLUTION TO ADVERTISE

By resolution of the Council of the Shire of Dundas at the Ordinary Meeting of the Council held on the 10th day of June 2023, proceed to advertise this Amendment.

MAYOR/SHIRE PRESIDENT

.....

CHIEF EXECUTIVE OFFICER

COUNCIL RECOMMENDATION

This Amendment is recommended for support by resolution of the Shire of Dundas at the Ordinary Meeting of the Council held on the 10th day of June 2023 and the Common Seal of the Shire of Dundas was hereunto affixed by the authority of a resolution of the Council in the presence of:

MAYOR/SHIRE PRESIDENT

.....

CHIEF EXECUTIVE OFFICER

PAPERS RELATING SHIRE OF DUNDAS

FORM 6B

WAPC ENDORSEMENT (r.63)

DELEGATED UNDER S.16 OF THE P&D ACT 2005

DATE.....

APPROVAL GRANTED

.....

MINISTER FOR PLANNING

DATE.....

10.3 Administration, Finance and Community Development 10.3.6 Financial Statements for the Period Ending 30th April 2023

Appendix 2: Financial Statements for the Period Ending 30th April 2023

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10.3.9 Members Meeting Fees, Allowances and Expense Reimbursement for 2023/2024

Attachment 1: Superannuation for Elected Members - Draft Policy Proposal

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Superannuation for Elected Members

Draft Policy Proposal

September 2021



About WALGA

The WA Local Government Association (WALGA) is working for Local Government in Western Australia. As the peak industry body, WALGA advocates on behalf of 139 Western Australian Local Governments. As the united voice of Local Government in Western Australia, WALGA is an independent, membership-based organization representing and supporting the work and interests of Local Governments in Western Australia. WALGA provides an essential voice for 1,222 Elected Members, approximately 22,000 Local Government employees (16,500 Full Time Equivalent's) as well as over 2.67 million constituents of Local Governments in Western Australia.

Contacts

Tim Lane Manager Strategy and Association Governance <u>tlane@walga.asn.au</u> Tony Brown Executive Manager Governance and Organisational Services tbrown@walga.asn.au



Contents

About WALGA	2
Contacts	
Entitlement to Superannuation	4
Current Arrangements	4
Other Jurisdictions	5
Proposed Approach	5
Costs	6
Recommendation	7
Process for Consultation	7



Entitlement to Superannuation

Elected Members, like all workers, should be entitled to payment of superannuation. Payment of superannuation to Elected Members would address a historical anomaly that has seen Elected Members denied a benefit enjoyed by the broader workforce.

Given community expectations and the time commitment of serving on or leading a Council, many Elected Members are sacrificing opportunities for paid work to serve their community on Council.

As has been well documented through recent Inquiries into Local Government, "the role of a Councillor is challenging. Councillors are responsible for overseeing a complex business – that provides a broad range of functions, manages significant public assets, and employs in some cases hundreds of staff – all in a political and publicly accountable environment."¹

It is crucial to the functioning of Local Government that Elected Members are appropriately remunerated for their time and contribution.

Payment of superannuation to Elected Members aligns with the objective of the superannuation system, which is "to provide income in retirement to substitute or supplement the Age Pension."²

In addition, it is hoped that payment of superannuation would lead to greater interest and more nominations to serve on Council from women and younger people, leading to greater representation on Councils by people from traditionally underrepresented demographics.

Current Arrangements

Under current arrangements, Elected Members can voluntarily decide to have all or a portion of their allowances paid into a superannuation fund.

In addition, under the Superannuation Guarantee (Administration) Act 1992 (Cth), Local Governments can unanimously resolve to be considered an 'eligible local governing body' through the Taxation Administration Act 1953 (Cth).

As a consequence of such a resolution, Elected Members would then be treated similarly to employees and the Local Government would be required to make superannuation

¹ WALGA (2019) Final Submission: Select Committee into Local Government. Page 35. https://www.parliament.wa.gov.au/Parliament/commit.nsf/luInquiryPublicSubmissions/DCCAD309ECAE29E0 4825848100171E77/\$file/lo.lgi.150.190910.sub.walga.pdf

² Australian Government: The Treasury (2021) Superannuation Reforms.

https://treasury.gov.au/superannuation-reforms



contributions in addition to payment of allowances. However, a resolution of this nature also has significant implications: pay as you go (PAYG) tax would be required to be withheld for remission to the Australian Taxation Office (ATO), and Fringe Benefit Tax (FBT) would be applicable to all benefits provided to Elected Members. For these reasons, Local Governments in Australia typically do not pursue this course of action.

Other Jurisdictions

Approaches in other jurisdictions are mixed, however the issue of superannuation entitlements for Elected Members has increasingly been the subject to public debate in other states of Australia.

In New South Wales, following a state-led discussion paper and consultation process, amendments to the Local Government Act have been put forward that would enable Councils to resolve to pay superannuation contributions from July 2022.

This mirrors the approach in Queensland where, under the state's Local Government Act, Councils may resolve to pay superannuation contributions to Elected Members.

Elected Members in Victoria are paid a cash loading equivalent to the superannuation guarantee, but this is not required to be paid into a superannuation fund.

No superannuation is paid in Tasmania, South Australia or the Northern Territory.

Proposed Approach

The recommended advocacy approach is to propose that the *Local Government Act 1995* be amended to facilitate the payment of superannuation to Elected Members in addition to fees and allowances.

This approach avoids the problems associated with the current arrangements around the need to withhold income tax and pay fringe benefits tax.

A fundamental question relates to whether the proposed amendment to the Local Government Act should *require* Local Governments to pay superannuation, or whether the decision to pay superannuation should be a decision of Council.

Under the principle of general competence, Local Governments should be empowered to manage their own affairs and the case could be made that this ought to extend to the payment of superannuation to Elected Members. However, as the superannuation system is underpinned by its universality, and there is potential for payment of superannuation to



become a political debate around the Council table, a strong case can be made for the payment of superannuation to Elected Members to be a legislative requirement.

On balance, it is posited that, to achieve the objectives of the superannuation system and to avoid politicisation of the decision at a local level, payment of superannuation should be a universal entitlement for Elected Members and therefore a requirement of Local Governments contained in the Local Government Act.

Feedback is sought from Members on this specific issue:

Should Local Governments be enabled or required to pay superannuation to Elected Members?

Why is that approach preferred?

As is the case in other jurisdictions, the Salaries and Allowances Tribunal should not consider the payment of superannuation as part of their deliberative process. Specifically, payment of superannuation, equivalent to the superannuation guarantee, should be over and above the fees and allowances determined by the Salaries and Allowances Tribunal.

Costs

There will be a cost associated with the payment of superannuation to Elected Members. These costs will be particularly noticeable in the first year when superannuation becomes payable.

The table below identifies the maximum possible cost of paying superannuation based on the current Salaries and Allowances Tribunal (SAT) determination³, and the current superannuation guarantee of ten percent.

The second column in the table identifies the maximum number of Elected Members currently elected to at least one Local Government in each SAT band in Western Australia. The third column then assumes that the maximum allowances are paid to all Councillors, the Mayor or President and the Deputy Mayor or Deputy President. From this, the maximum superannuation liability, based on the current SAT determination and the current superannuation guarantee of ten percent, per SAT band is calculated.

³ Salaries and Allowances Tribunal (2021) Determination of the Salaries and Allowances Tribunal on Local Government Chief Executive Officers and Elected Members, 8 April 2021. https://www.wa.gov.au/sites/default/files/2021-

^{04/}Local%20Government%20Chief%20Executive%20Officers%20and%20Elected%20Members%20Determina tion%20No%201%20of%202021.pdf



It is acknowledged that the actual liability for each Local Government is likely to be less than the maximum due to fewer Elected Members than the maximum listed in the second column, and / or paying less than the maximum allowances to Elected Members. In this way, the table below represents the **maximum** potential cost to Local Governments in each band.

Band	Maximum number of Elected Members (currently)	Maximum fees and allowances	Maximum Superannuation liability
1	15	\$603,199	\$60,320
2	13	\$389,101	\$38,910
3	11	\$235,208	\$23,521
4	11	\$139,653	\$13,965

While the costs are acknowledged, it is argued that on balance the benefits of paying superannuation to Elected Members as outlined in this paper outweigh the costs.

Recommendation

WALGA recommends to the Minister for Local Government:

That the Local Government Act 1995 be amended to require Local Governments to pay Elected Members, into a nominated superannuation account, an amount equivalent to the superannuation guarantee determined with reference to fees and allowances paid to each Elected Member.

Process for Consultation

This paper has been prepared as a *Draft Policy Position Paper*. Feedback is sought from members in regards to the recommendation put forward by this paper.

Comments or submissions should be made to Tim Lane, Manager Strategy and Association Governance, at <u>tlane@walga.asn.au</u> by **Friday, 29 October**.

State Council's Governance Policy Team will meet in late October to consider member comments and submissions and provide guidance to inform a State Council agenda item, which will be considered at November Zone meetings and the 1 December meeting of State Council.

Following a State Council decision, advocacy will be undertaken with the Minister for Local Government.

www.walga.asn.au

Attachment 2: National General Assembly 2023 - Motion number 54 Newcastle City Council NSW

Motion number 54 Newcastle City Council NSW

This National General Assembly calls on the Australian Government to:

- Note that in some jurisdictions, councillors, mayors and Lord Mayors are not automatically entitled to the Superannuation Guarantee Contribution, despite councillors in other jurisdictions being paid the appropriate superannuation entitlements;
- Note that in some jurisdictions, councillors, mayors and Lord Mayors have the option of "opting-in" to receive the Superannuation Guarantee Contribution but only following the successful endorsement by that council, allowing the politicisation of the issue;
- Note that superannuation should be a universal mandatory system to support all workers and taxpayers in Australia; and
- Rationalise the Superannuation system for local government elected representatives and amend Section 12(9A) of the Superannuation Guarantee (Administration) Act 1993 to mandate that all councillors across Australia automatically receive the Superannuation Guarantee Contribution.

NATIONAL OBJECTIVE

The Superannuation Guarantee Contribution is a universal system of world's best practice when it comes to ensuring adequate support for all workers in retirement. The compulsory payment to all mayors, Lord Mayors and councillors across Australia would encourage diversity and ensure local councils reflect their communities.

KEY ARGUMENTS

The Superannuation Guarantee (SG) contribution is compulsory for all employers in Australia. This applies to all employment in the private sector, not-for-profit or government related roles and all remunerated board roles where an individual earns more than \$450 in a calendar month. Despite this, in NSW, mayors and councillors that serve on local government are excluded by the operation of section 251 of the Local Government Act 1993, which provides that mayor and councillor fees "do not constitute salary for the purposes of any act" unless in accordance with section 254B(4)(a), "the council has previously passed a resolution at an open meeting to make superannuation contribution payments to its councillors".

The federal government has the opportunity to take the non-payment of superannuation very seriously, with the Treasury Laws Amendment (2018 Measures No 4) Bill 2018 allowing the ATO to instruct an employer to pay the superannuation guarantee amount and outstanding liabilities or face severe financial penalties and up to 12 months imprisonment, or both. The current position in NSW is inequitable and could be a deterrent for young people and women standing as candidates for council elections. Research shows that, on average, women retire with 47% less superannuation than men and introducing superannuation on these earnings is recognition of this commitment and will help encourage the broadest cross-section of the community to stand for office.

Other jurisdictions, including Victoria and Queensland, mayors and councillors are paid superannuation entitlements. Many mayors and councillors rely solely on the income they derive from their duties on local government, and their legislated entitlement to superannuation should not be allowed to be used as a partisan, political plaything in the council chamber.

10.3.10 Notice of Intention to Levy Differential Rates – 2023/2024



Objectives and Reasons Proposed Differential Rates and Minimum Payments 2023/2024 Financial Year

In accordance with Section 6.36 of the Local Government Act 1995, the Shire of Dundas is required to publish its Objects and Reasons for implementing Differential Rates.

1. Overall Objective

The purpose of the levying of rates is to provide the shortfall in revenue required to make up the budget deficiency to enable the Shire to deliver services and community infrastructure. Property valuations provided by the Valuer General are used as the basis for the calculation of rates each year. Section 6.33 of the Local Government Act 1995 provides the ability to differentially rate properties based on zoning and/or land use as determined by the Shire of Dundas.

2. Gross Rental Value (GRV)

The Local Government Act 1995 determines that properties of a non-rural purpose be rated using the Gross Rental Valuation (GRV) as the basis for the calculation of annual rates. The Valuer General determines the GRV for all properties within the Shire of Dundas every five years and assigns a GRV. The current valuation that was done by the Valuer General was as of the 1st July 2019 and will be applied to the 2023/2024 financial year.

Interim valuations are provided monthly to the Shire by the Valuer General for properties where changes have occurred (i.e. subdivisions or strata title of property, amalgamations, building constructions, demolition, additions and/or property rezoning). In such instances the Shire recalculates the rates for the affected properties and issues interim rates notices.

GRV – Townsites / Roadhouses / Service Stations

The proposed rate in the dollar is 16.8284 cents per dollar of GRV, with a minimum rate of \$385.76. This rating category applies to properties located within and very close proximity to the townsite boundaries of the Shire of Dundas and the roadhouses and service stations located within the Shire. This category is considered by the Council to be the base rate by which all other GRV rated properties are assessed.

Some of these properties are located at a large distance from the main service centre. However, the Shire has decided to charge the base rate by which properties within the townsite are assessed. This rate reflects the cost of providing health and building inspection services, emergency services and other amenities for those properties. The cost of servicing the communities within the boundaries of the Shire should be borne by all residents and property owners.

GRV – Mining

This rating category covers mining leases that have improvements on the land and are located within the Shire boundaries.

The proposed Mining rate for this category is 23.0397 cents per dollar of GRV, with a minimum rate of \$385.76.

The objective of the proposed rate in the dollar is to ensure that the proportion of total rate revenue derived from GRV Mining is consistent with the previous year revenue. The rate mainly reflects the increased cost associated with providing bushfire emergency services for these mining properties generally located at a large distance from the main service centre. Further as a contribution

towards the upkeep of general amenities within the Shire from a sector of ratepayers that essentially are transitory.

3. Unimproved Value (UV)

Properties that are predominantly of a rural purpose are assigned an Unimproved Value that is supplied and updated by the Valuer General on an annual basis.

Council has adopted differential rates in its Unimproved Valuation area for improved and vacant mining leases, exploration, prospecting, pastoral leases and improved and vacant UV land.

The application of differential rating maintains the status quo in terms of equity in the rating of properties across the Shire, enabling the Council to provide facilities, infrastructure and services to the entire community and visitors.

UV – Mining / Exploration / Prospecting Leases

This rating category covers mining, general purpose, exploration, and prospecting leases located within the Shire of Dundas.

The proposed rate for this category is 16.8413 cents per dollar of UV, with a minimum rate of \$385.76. The proposed rate for mining UV is comparatively high compared to the pastoral UV rates due to the reasons mentioned below under "UV – Pastoral" section.

The proposed rate mainly reflects the ongoing cost (increased cost) involved in maintaining the road network that services these land use as the Shire's local authority boundaries extends all the way to the WA/SA state boundary, and the cost associated with bushfire emergency services covering this vast land area. Further as a contribution towards the upkeep of general amenities within the Shire from a sector of ratepayers that essentially are transitory.

The mining operations result in the Shire's Road network and infrastructure requiring continual ongoing maintenance and renewal work to service these users. The Shire acknowledges the fact that exploration, prospecting, and mining have different levels of impact on the Shire's Road network. However, there remains the need to fund maintenance and renewal requirements of this vital infrastructure asset for the benefit of all users.

In determining the proposed rate in the dollar of these categories, consideration was given to the comparable rate in the dollar of the neighbouring shires (with significant mining focus) which provide similar services for mining activities. Even after this proposed increase in the rate in the dollar, the Shire of Dundas remains as one of the shires with the lowest UV rates for mining leases.

UV – Pastoral

This rating category applies to all pastoral leases that have been granted under the repealed Land Act 1933.

The proposed rate of 8.9158 cents per dollar of UV, with a minimum rate of \$200.00 is proposed for this category.

The proposed rate is comparatively low compared to the mining UV rates due to the following:

• The minimal impact on or requirement that the pastoral industry has on or for Shire services and infrastructure.

• To encourage a diversification of land use other than mining related activities.

• Mining activities have and require a higher level of the Council involvement for licences, clearing permits etc.

• Mining removes finite resources from the Shire, which will in turn impact rate revenue in future years.

• Mining imposes greater damage to the environment with clearing, drilling, and mining activities.

The Shire has factored in a capacity to pay, in determining the rate in the dollar for pastoral leases with a lowest UV rate in the dollar.

This rate reflects the cost of providing building inspection services, emergency services and other amenities for those properties. Most of these properties are located a large

distance from the main service centre. However, the cost of servicing the communities within the boundaries of the Shire should be borne by all residents and property owners.

4. Minimum Rates

The setting of minimum rates within rating categories is an important method of ensuring that all properties contribute an equitable rate amount.

A minimum rate of \$385.76 has been set for all GRV rating categories. The Shire imposes one general minimum rate payment that applies to all GRV rateable properties within the boundaries of the town site. The rate is imposed to discourage holding undeveloped land with the Shire, which reduces the amenity of the area, and thereby encourages its early development.

The UV minimums (\$385.76) are applied to ensure that the rate burden is distributed equitably between all property owners. Mining, Exploration and Prospecting leases fall under this category and the majority are held by large mining companies. However, the UV Pastoral minimum has been set at \$200.00 as this is the prescribed amount as per Regulations 52 and 53 of the Local Government (Financial Management) Regulation 1996 as this category exceeds the prescribed percentage.

5. Summary

In arriving at the proposed rates in the dollar the Shire has attempted to balance the need for revenue to fund essential services and facilities with the consideration of the rate payer's capacity to pay.

PAPERS RELATING SHIRE OF DUNDAS

10.3.11 Schedule of Fees and Charges 2023/2024

Appendix 3: Schedule of Fees and Charges 2023/2024

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10.3.12 Medical Services

Attachment 1: Motions to be voted at the National General Assembly 2023 - Canberra

Motion number 60.2 - Surf Coast Shire Council VIC

This National General Assembly calls on the Australian Government to permanently extend the Working Holiday Maker visa to a 12-month period and give hospitality jobs Specified Worker status to enable such workers to apply for extensions to visas in subsequent years.

Motion number 67 - Balonne Shire Council QLD

This National General Assembly calls on the Australian Government to expedite its current suite of reforms to help reduce insurance costs for homeowners, and in addition:

1. Expand the disaster event re-insurance framework for all small, medium, rural and remote area communities impacted by natural disasters;

2. Provide greater support for mental health services for communities including for emergency services workers as well as climate-specific training for mental health professionals;

3. Increase targeted investment in community resilience building initiatives at the regional level; and

4. Invest in increased and sustained infrastructure betterment funding to local governments.

Motion number 74.1 - Logan City Council QLD

This National General Assembly calls on the Australian Government to work with state and local governments to develop an integrated suite of national, state, and local government policy reforms that incentivise the return of abandoned houses into the housing market.

Motion number 76 - City of Darwin NT

This National General Assembly calls on the Australian Government to allocate additional funding towards affordable housing and emergency crisis accommodation for people at risk and who are vulnerable to changes in social and economic circumstances.

Motion number 76.2 - Knox City Council VIC

This National General Assembly calls on the Australian Government to further address the increasing levels of homelessness through extending programs and funding that will also support social and affordable housing options.

Motion number 81 - Newcastle City Council NSW

This National General Assembly calls on the Australian Government to:

1. Note that sexual, domestic, and family violence is the single largest driver of homelessness for women and children;

2. Note that this crisis is exacerbated by limited (and in many cases, no) temporary accommodation, or 'affordable housing' in Australia, intersects with other welfare needs and complexities, and can be exacerbated by the disparate, prohibitive, and unreasonable requirements and regulations of state and territory governments;

3. Note that local domestic and family violence and homelessness services and refuges are at the frontline of this crisis, and in crisis themselves at capacity, underfunded, and overworked;

4. Ensure that all victim-survivors of domestic and family violence have access to a safe home, no matter their gender, age, background, or income, by:

a. Developing a national domestic and family violence framework and domestic and family violence housing assistance programme;

b. Working with state and territory governments to deliver consistent, safe, and appropriate transitional and ongoing housing and support services for every person woman, man, and child experiencing and recovering from sexual, domestic, and family violence;

c. Immediately funding the public housing dwellings needed to house the tens of thousands of people on wait lists (inclusive of both 'priority' and other);

d. Immediately increasing the provision of transitional housing to meet the needs of every client presenting at DVF & homelessness services;

e. Working with DVF & Homelessness services to understand the needs for women to immediately access safe and secure temporary accommodation, to improve the legal and/or regulatory framework for women experiencing domestic and family violence in accessing temporary accommodation (TA); and

f. Extend the national 'Stop it at the Start' programme by working with services and organisations to identify problem behaviours and working with schools and sporting clubs to increase respectful behaviours in youth to reduce domestic violence; to drive a long-term, whole-of-government and community approach to reduce domestic and family violence and to provide necessary housing and support.

Motion number 84.2 - South Burnett Regional Council QLD

This National General Assembly calls on the Australian Government to support local government representation on economic transformation authority/relevant body in relation to climate change/decarbonisation.

Motion number 96 - Leeton Shire Council NSW

This National General Assembly calls on the Australian Government to urgently address the health services crisis in rural Australia and to strengthen/support rural health delivery by:

1. Fast-tracking work visas for doctors, nurses, and allied health workers;

2. Eliminating unnecessary obstacles to doctor eligibility to work in Australia; and

3. Proactively concerning expressions of interest from international doctors who want to work in rural Australia.

Motion number 96.1 - Campaspe Shire Council VIC

This National General Assembly calls on the Australian Government to provide long term investment for programming and services to improve the health and wellbeing outcomes for communities in regional areas.

Motion number 96.2 - Shire of Morawa Council WA

This National General Assembly calls on the Australian Government to urgently address critical shortages of general practitioners in outer metropolitan, regional, rural, and remote Australia and that the interim report of the Senate Community Affairs References Committee inquiry into the provision of general practitioner and related primary health services to outer metropolitan, rural, and regional Australians, tabled in April 2022 be referred to this parliament.

Motion number 97 - South Burnett Regional Council QLD

This National General Assembly calls on the Australian Government to conduct an enquiry into the primary health care crisis and specifically the decline in the number of general practitioners.

Motion number 97.1 - Forbes Shire Council NSW

This National General Assembly calls on the Australian Government to extend the HELP for rural doctors and nurse practitioners initiative to all health professionals and teachers who commit to working in rural, remote, or very remote communities.

Motion number 97.3 - Tenterfield Shire Council NSW

This National General Assembly calls on the Australian Government to increase priority to visa application processing for rural and regional health and education professional (currently fast tracking these for the cities within 25 days, but for rural and regional areas 18 months).

Motion number 97.3 - Tenterfield Shire Council NSW

This National General Assembly calls on the Australian Government to increase priority to visa application processing for rural and regional health and education professional (currently fast tracking these for the cities within 25 days, but for rural and regional areas 18 months).

Motion number 97.4 - Shire of Toodyay Council WA

This National General Assembly calls on the Australian Government to: 1. Urgently address critical shortages of general practitioners in regional, rural, and remote Australia; 2. Refer the report of the Senate Community Affairs References Committee inquiry into the provision of general practitioner and related primary health services to outer metropolitan, rural, and regional Australians, tabled in April 2022, to this parliament; and 3. Determine a maximum subsidy amount to be paid by local governments for the provision of general practitioners to halt the increasing burden on regional, rural, and remote Australian communities.

Motion number 98 - City of Bayswater Council WA

This National General Assembly calls on the Australian Government to support the ongoing financial sustainability of local governments by appropriately funding their delivery of infant immunisations to the community.

Motion number 99 - Cardinia Shire Council VIC

This National General Assembly calls on the Australian Government to conduct a review into the funding mechanism that addresses financial vulnerability and wellbeing nationally and establish a dedicated fund that councils can access to address the financial vulnerability and wellbeing within communities.

Motion number 100 - Shoalhaven City Council NSW

This National General Assembly calls on the Australian Government to work with state governments on a new approach to addressing the gap in provision and access to mental health and wellbeing services between those living in regional/rural Australia versus those living in metropolitan areas, particularly for young people.

Motion number 101 - Derwent Valley Council TAS

This National General Assembly calls on the Australian Government to ensure adequate and accessible funding and a nationwide delivery plan for mental health services to persons living in regional and remote areas of Australia.

Motion number 102 - Nillumbik Shire Council VIC

This National General Assembly calls on the Australian Government to provide funding for the delivery of flexible and dynamic youth outreach and support services for young people aged 12-25 years.

10.4 Officers Reports

10.4.1 Corporate and Community Services

Manager of Works and Services: Pania Turner

Period of reporting: May- July 2023

Changes to Library Services

The Norseman Library has been notified of **changes** to the way that library users will be provided with requested materials not currently held onsite at the local library.

From 1 July 2023, material requested by library users that is not currently in an individual library's collection will be supplied in electronic format (e.g. ebooks) in the first instance. Where an electronic version is unavailable or cannot meet the needs of the user, print copies can be purchased on demand. Inter library loans will be used only when requested materials cannot be supplied in either of these ways.

For many years libraries have provided materials requested by their users that are not currently held at their library via inter library loans – a service whereby the item is loaned from a different library within Western Australia. Inter library loans rely on a freight system to send and return items to the lending library.

Increasing freight costs and environmental impacts have required the State Library to review the service. Due to freight distribution models, every item shared via inter library loans needs to travel via Perth on the journey to the requesting library, and again when returning to the lending library. The freight cost of these four legs of travel between regional libraries is shared by the State Library and regional local governments.

Norseman Library will work with our customers to adapt to the new system, any queries should be directed to our Library Officer Renee, shire@dundas.wa.gov.au.

Integrity & Misconduct Workshop- 29 May 2023

The MCCS attended the Integrity & Misconduct Workshop hosted by the Public Sector Commissioner. The PBC intends to instruct public sector bodies under the Public Sector Management Act 1994 to have an integrity framework in place by June 2023. A comprehensive, well-coordinated and implemented framework demonstrates a strategic and proactive approach to promoting integrity and preventing misconduct and corruption. Integrity Framework and Plans give residents and ratepayers confidence that their local government views integrity as a priority.

Local Governments have a number of controls and legislative requirements in place Elected Members do not fall under the jurisdiction of the Public Sector Commissioner, however CEO, senior officers and administration staff do fall under this jurisdiction.

Integrity frameworks have following minimum requirements:

- Clear expectations of employees/members in relation to integrity
- Roles and responsibilities under the framework
- Management of integrity based on identified risks
- Development of integrity knowledge, skills and competencies of employees/members
- Reinforcement of a culture built on integrity
- Review and updating of the framework
- Assurance to the public sector body head that the framework is working as intended.

Purchase of IGA

With the purchase of the IGA fast approaching Senior Officers have attended number of meetings as franchise agreements, industrial relations, creditor applications, and licences are all being processed.

Significant amount of work has been undertaken to address the documentation requirements for the purchase of the IGA. The Operations Business Plan is commercial in confidence as it contains information from commercial stakeholders, the owners, employees, and Metcash. Marketing Strategy is being developed with the support of Market Creations, to ensure that once the changeover has occurred the residents and visitors are kept up to date with the latest promotions, and community incentives/campaigns.

Norseman Local Post Office

The CEO, MCCS and Payroll Officer have completed the Australia Post Induction Training. Senior Officers will be required to complete Advanced Corporate Training at the end of June, and the Payroll Officer is currently undergoing outlet training in Esperance. The extensive training program is to ensure that compliance across governance and operations at the Norseman LPO.

Coach Road Cruncher and Break O'Day Breakout Race Events

Congratulations to the history in the making competitors of the inaugural Break O'Day Breakout & Royal Mail Coach Road Cruncher Race Events. The Saturday was a great community day with the race and Markets in the Park blessed with fantastic weather.

Importantly the event was fun, and allowed for participants of all skill levels. Thank you our sponsors Department of Local Government, Sport and Cultural Industries, Goldfields Pantoro Limited and Community Resource Centre Norseman and to the Shire staff who gave up their weekend to support the event.

1st Place Breakout Men: Ben Pratt 2nd Place Breakout Men: Jarrah Turner 3rd Place Breakout Men: Anton Carlsen 4th Place Breakout Men: Shane Hussell 1st Place Breakout Women: Shakira Carlsen 2nd Place Breakout Women: Laurene Bonza 1st Place Cruncher Men: Toby Dhue 2nd Place Cruncher Men: Toby Dhue 3rd Place Cruncher Men: Rhys Challen 3rd Place Cruncher Men: Jason Pollard 4th Place Cruncher Men: Evan Whisson 5th Place Cruncher Men: Ian Whisson



10.4.2 Works and Services

Manager of Works and Services: Barry Hemopo

Period of reporting: May- July 2023

Town Works

- Dog Park dump point sewerage tanks have been pumped out four times in the last month due to the number of caravans stopping over at the RV park.
- Continue picking up branches, limbs, and logs around town.
- Campaign to fell trees with white ants continuing.
- Verge whipper snipping continuing around community.
- Planes in Monday, Tuesday, and Wednesday. (New Timetable for Airstrip Landings and take off)
- Cat trapping in key locations including Norseman Hotel.
- Bromus and Dundas Rocks bin run.
- New concrete ramp and podium completed for the speakers to stand at the rotunda for Anzac Day.
- Airstrip fencing continuing along, special tooling has been fabricated at our workshop to run out the 250m long fencing wire using the Bobcat.
- 27,000 and 50,000 water tanks now in position at the top of the airstrip carpark.
- Toilets unblocked at the public facility at the administration building.
- Potholes in our roads being patched with asphalt mix and emulsion, up Battery Road, and Phoenix Road.
- Safety handrails and vehicle stop bumpers fitted to the rear of the laundry.
- Culverts being put in place for water drainage at the airport road.
- Remove damaged play equipment at Marks Park and fill holes with clean yellow sand.
- 2 x new solar powered streetlights fitted at Marks Park and 1 x at RV park.
- Pick up large and screened rocks from Harlequin malik dump and deliver to airstrip.
- New concrete edging to replace cracked concrete at entrance way to Marks Park completed.
- Pick up electrical car from Kalgoorlie for promotional purposes.
- Liase with Esperance Shire Rangers regarding housing a dog at our AMF.

Garden Crew

- Garden works ongoing.
- Retic system has been repaired at Welcome Park, Medical Center, Day-care center, and Administration gardens and lawns.
- Cleaning up storm drains ongoing.

Road Crew

- Airport terminal building has been levelled and ready for sand compaction.
- Grading and rolling of the Heritage Trail completed.
- Measure up airport car park and road to the airstrip for sealing.
- Continuation of earthworks and compaction for the car park and walkways.
- Hyden Road repairs and drains.

Plant

- P338 New drive tyre fitted as old tyre was staked out on the Hyden Road.
- P279 Two new front tyres fitted, and old tyres rotated to position 3 and 5.

- P331 Repair leaking attachment lock cylinder, repair electrical short to the dash and front lights. (New lock cylinder has been ordered waiting for it to be built 12-week lead time)
- P3331 Fit new cutting edges.
- P327 Replaced rear shock absorbers and rear number plate lights.
- P318 New battery fitted; rear right hand side of vehicle has been dented in when reversing a fence post was hit. (Incident Report completed)
- P330 Ranger vehicle accident damage repaired.
- P325 Fit new tyre to machine as old tyre unrepairable.
- P279 750 Hr service completed and cutting edges replaced with new.
- P278 Reseal hydraulic cylinders for the bin lifting arms system.
- P287 Check air con system, replace compressor and repair header tank leak, coolant system had to be flushed out 6 times to clean out the cooling system.

Norseman Landfill

- Pump out number 1 holding tank to number 2 tank and onto the drying bed.
- Clean out rubbish catcher screen in the number 1 holding tank.

Eucla Landfill

• Push up slot, clean and tidy tip area.

Occupational Safety And Health

- Ongoing JHA and SWP procedures being added to our system.
- Domestic and liquid waste spread sheet updated.
- Rectify faults found on the risk assessment audit to all machines (WIP)
- Employee lost the tip of his little finger on his left hand, when he moved a metal pallet whilst loading the postal van for Eucla (incident Report has been completed) LTI.
- Laundry employee rolled her ankle outside the rear door (Incident report completed and engineering control has been put in place) No LTI.

Building Maintenance

- 36 Angove Street having the inside walls and ceiling painted, also the outside deck and railings. Windows and screens including the front door screen to be repaired and replaced.
- Fabrication and fitting of handrails for the Rotunda ongoing
- Shire house inspections ongoing.
- Fit sign at Eucla town hall to inform public phone numbers to ring for the use of the hall.
- 124 Prinsep Street cracks in building, photos have been sent down to Tenco for evaluation on what is needed for repair of the building.

Plant Replacement

• At this stage looking at a grader and service truck for the road crew.

Cemetery

• Cemetery sprayed and weeded.

Mws Working Items

- Emulsion trailer to be turned into trailer to carry 600lt slide on water pump.
- Plumbing to be connected up to the water tanks at the airstrip and septic tank for the toilets at the dome shelter.
- DB electrical box to be upgraded at courthouse.
- Missing street signs to be replaced.

PAPERS RELATING SHIRE OF DUNDAS

- Electrician to upgrade power to run refrigeration unit on postie truck at depot.
- Road to gypsum plant along the airstrip is now closed with box section poles in place for fencing.
- Electrician to replace lights at Marks Park with LED units.
- Electrician to quote equipotential bonding for Norseman swimming pool.

Swimming Pool

• Lawns mowed.

Private Works

Road crew started 19th May on the Hyden Road repair under private works for IGO initially for 3 months.

10.4.3 Youth & Recreation Services

Youth & Recreation Officer: Brad Turner

Period of reporting: 14 April – 1 June 2023

Norseman Youth Centre is supported by the Department of Communities as such requires biannual reports. The Norseman Youth Centre can support families to connect with family, children, and youth services. Parents and carers re welcome to speak to the Youth Officer if they have questions about what services are available. If you would like to speak to the Youth Officer, please contact the Shire of Dundas on 9039 1205.

Norseman Youth Centre Attendance and Activities

The Youth Centre has had 800 youth visits during the reporting period.

The cooler weather sees the youth seeking out a warm spot to hangout, play games, watch a movie and meet with their friends. Board games and jigsaws are popular at the moment. The kids are enjoy a hot milo in the afternoons and we have been talking about eating good healthy snacks, such as sandwiches and fruit. Although the indoors is appealing we continue to promote physical activity playing basketball, street hockey, football and bike riding. Friday night sport is happening weather permitting and the youth seem to enjoy a variety of Sports. They have also talked about how to behave in public settings, and how our actions can impact other people. We have been thinking about different and appropriate ways to express that we are feeling upset, frustrated or angry.

The Youth Services work with Norseman Community Resource Centre to deliver the Kidz Club program. Running out of the Woodlands Centre it is a great hit with attendees. Last month we made small robots using batteries and a small electric powered engine.

Blue Light Disco

There is a Blue light disco on the 30th of June at the Town Hall for the children. With 2 age group times, the disco will be fun for 5-12yrs and then 13-17yrs.

Variety Club Bash Incursion

The Shire continues to support Norseman District High School, and it was a pleasure to assist the Norseman DHS P&C with a Barbecue Breakfast and a display of the cars on the school quadrangle. The participants were very appreciative of the effort that was put in. The students enjoyed seeing the different 4WD rigs.

Seniors Trip Grasspatch

The Norseman Craft Ladies had a good day out at Grass Patch for Mother's Day. They were able to explore the displays followed by a lovely lunch at the local the Post office. Shopping for plants, jams and cakes is always a must and the ladies all enjoyed their visit. It was a good day out and everyone thoroughly enjoyed it.

Community Markets

The June Community Markets will be held on Saturday 17th June.

Last month's markets saw an increase in attendance which is appreciated by the stall operators. Holding a market stall is a great way to repurpose and recycle unwanted goods, as well as pick up some regional arts and crafts or a special gift. The more shoppers support the markets the more people will hold stalls.

Community groups wishing to fundraise are welcome to use the market barbeque free of charge, and it is a great way to raise awareness for your fundraising goals.

